

# U.S. FOREIGN CORRUPT PRACTICES ACT



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#### Jurisdiction

#### Companies

- Stock traded publicly in U.S.
- Principal place of business in the U.S.
- Organized under the laws of a U.S. state
- Foreign company taking any act in furtherance of a corrupt payment while within U.S. territory



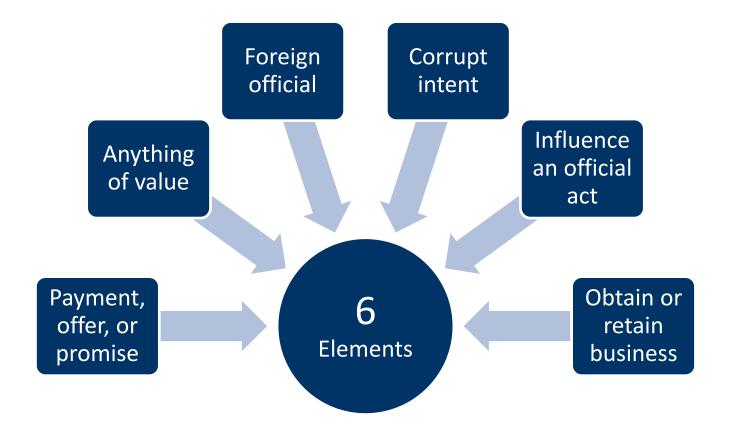
#### Jurisdiction

#### Individuals

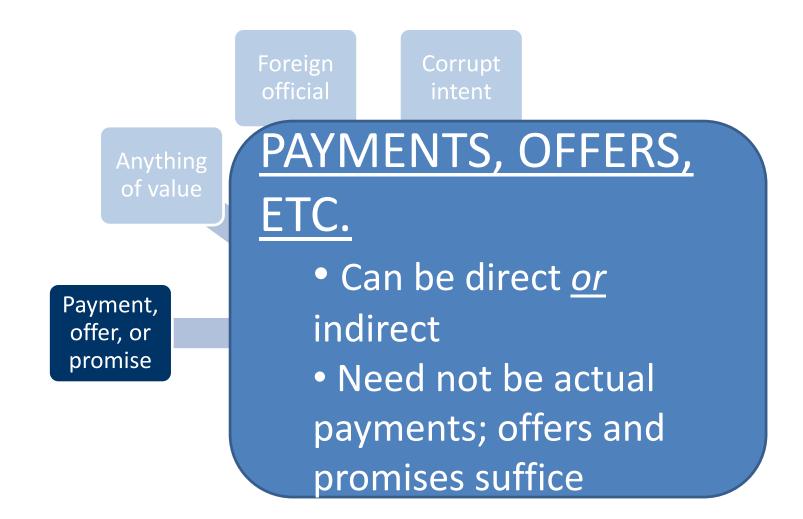
- U.S. citizens, nationals, or residents
- Any person taking any act in furtherance of a corrupt payment while within U.S. territory

NOTE: Applies to *officers, directors, employees, agents, and shareholders* 

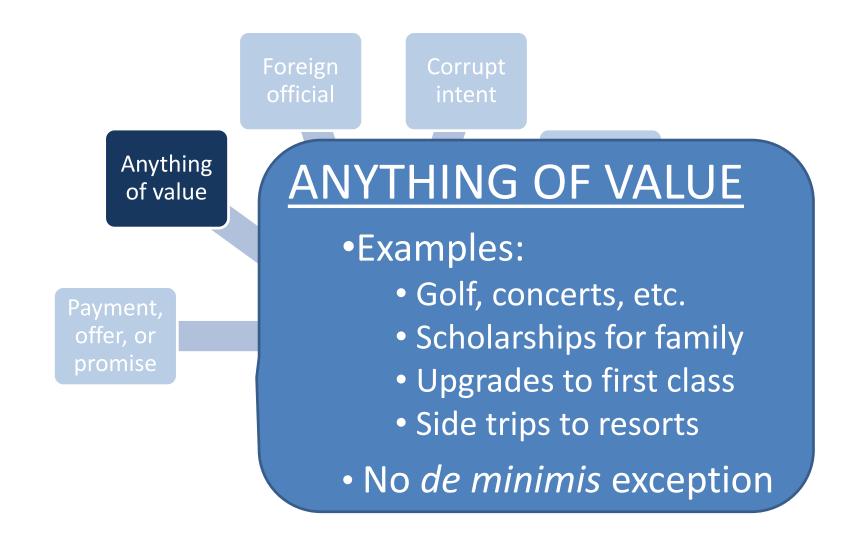
















#### FOREIGN OFFICIAL

- Officer/employee of <u>foreign government</u>;
- Officer/employee of public int'l organization;
- Any person acting on behalf of the above two;
- Foreign political parties, officials, or candidates;
- Any person, while <u>knowing</u> the thing of value will be offered, given, or promised to foreign official



#### **OFFICER/EMPLOYEE OF FOREIGN GOVERNMENT**

• Covers department, agency, or *instrumentality* of foreign gov't

- DOJ applies very broadly: *state-owned or controlled enterprises*
- are "instrumentalities," thus their <u>employees</u> are "foreign officials"
- DOJ refuses to provide further guidance re "instrumentality"
  - Degree of ownership required?
  - Method of determining degree of *de facto* control?
  - Russia example (private entities "loyal" to Kremlin)

• Rarely tested in court. Recent settlement (Alcatel-Lucent in 2010) based instrumentality allegation on 43% state ownership

Foreign official



#### **OFFICER/EMPLOYEE OF FOREIGN GOVERNMENT**

- Factors to consider
  - Hold governmental roles?
  - Have rights and privileges of government positions?
  - Capable of exerting influence on the government?
  - Foreign state's own characterization
  - Purpose of the enterprise
  - Degree of control exercised by the foreign government

• Difficult to determine, for example, in rapidly privatizing countries (Russia, China, African countries)

Foreign official



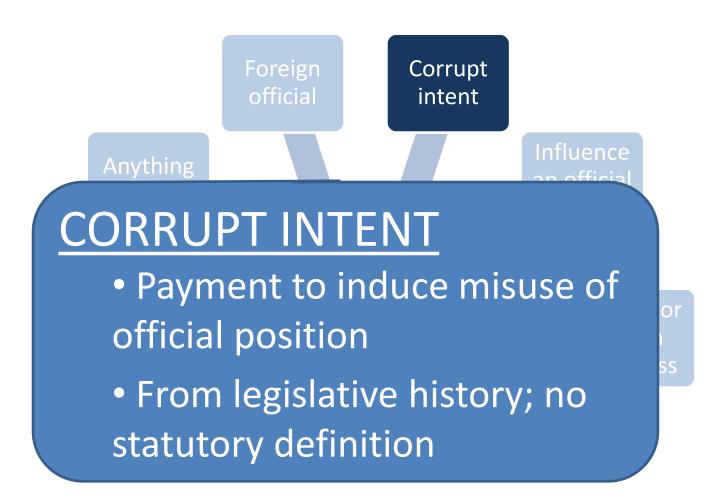
#### **OFFICER/EMPLOYEE OF FOREIGN GOVERNMENT**

•OECD Convention provides clearer definition

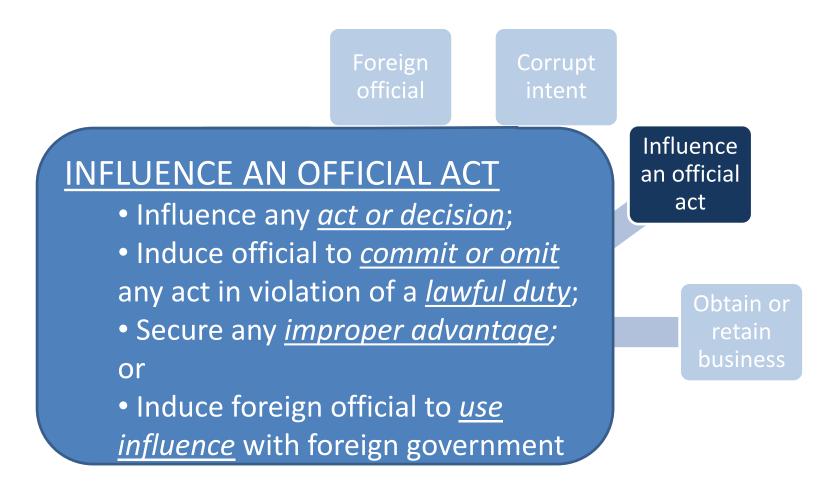
- Includes official of a "public enterprise"
- Defined as an enterprise over which government may, directly or indirectly, exercise a dominant influence, such as:
  - Holding a majority of shares
  - Controlling majority of votes
  - Appointing majority of managerial board
- Many countries adopting form of OECD definition
- No apparent impetus for DOJ to clarify

















#### Exception

 Payment was for the purpose of <u>facilitating</u> or securing performance of <u>routine governmental</u> <u>action</u>

Defined by statute to include <u>only</u>:

- (i) Obtaining licenses, permits, etc.;
- (ii) Processing governmental papers;
- (iii) Police or mail service, schedule inspections;
- (iv) Phone, power, water, and cargo service;
- (v) Actions of a similar nature



#### Exception

 Payment was for the purpose of <u>facilitating</u> or securing performance of <u>routine governmental</u> <u>action</u>

> Does <u>not</u> permit payments relating to governmental action that involves foreign official's decision-making authority or discretion.

DOJ <u>discourages</u> facilitating payments, and most countries prohibit them



#### **Affirmative Defenses**

 Payment was lawful under the foreign country's <u>written</u> laws and regulations

Custom, tradition, courtesy, practice, etc., do not suffice. It must be <u>written</u> law.

Must be <u>affirmatively lawful</u>. Not enough that conduct is not prohibited or that foreign law somehow relieves otherwise criminal liability.



#### **Affirmative Defenses**

-Reasonable and bona fide expenditures related to:

- the promotion, demonstration, or explanation of products or services, or

- the execution or performance of the contract

Travel and lodging expressly identified in statute as acceptable expenditures.

But still must be <u>reasonable</u>. First class airfare, lavish hotels, etc., are viewed as unreasonable.



#### **Examples of Approved Expenditures**

— Payments made directly to service provider, not government official

- Economy domestic airline travel
- No per-diem stipend
- Incidental daily expenses, with receipts
- Nominal souvenirs
- No expenses for family members
- Modest tours



#### **Maximum Penalties**

Companies	<ul> <li><u>Criminal</u>: \$2,000,000 fine per violation</li> <li><u>Civil</u>: \$10,000 penalty per violation</li> <li>Bar from government contracting</li> </ul>
Individuals	<ul> <li><u>Criminal</u>: 5 years imprisonment and/or \$100,000 fine per violation</li> <li><u>Civil</u>: \$10,000 penalty per violation</li> </ul>





